Renewable Energy on the Outer Continental Shelf

In 2009, President Barack Obama and Secretary of the Interior Ken Salazar announced the final regulations for the Outer Continental Shelf (OCS) Renewable Energy Program, which was authorized by the Energy Policy Act of 2005 (EPAct). These regulations provide a framework for leases, easements and rights-of-way for activities on the OCS that support production and transmission of energy from sources other than oil and natural gas.

In the foreseeable future, the Bureau of Ocean Energy Management (BOEM) anticipates development of renewable energy on the OCS from three general sources:

1. **Offshore Wind Energy**
   Offshore wind turbines are being used in a number of countries to harness the energy of the moving air over the oceans and convert it to electricity. Offshore winds tend to flow at higher sustained speeds than onshore winds, making turbines more efficient. The Obama Administration’s Goals for Offshore Renewable Energy call for achieving 10 gigawatts of wind capacity in the OCS and Great Lakes by 2020 (Great Lakes are not regulated by BOEM). Offshore Atlantic winds alone could produce an estimated 1,000 gigawatts of energy.

   First Commercial Lease Signed
   The first commercial wind lease was signed in 2010 by Secretary Salazar and Cape Wind Associates for a project in federal waters offshore Massachusetts.

   The Cape Wind Energy project would be the first wind farm on the OCS, potentially generating enough power to meet 75 percent of the electricity demand for Cape Cod, Martha’s Vineyard, and Nantucket Island combined.

   A thorough environmental assessment was conducted, and the Construction and Operation Plan, which details additional terms and conditions to be followed, was approved in April 2011.

2. **Ocean Wave Energy (Hydrokinetic)**
   There is tremendous energy in ocean waves. Wave power devices extract energy directly from the surface motion of ocean waves. A variety of technologies have been proposed to capture that energy, and some of the more promising designs are undergoing demonstration testing.

3. **Ocean Current Energy (Hydrokinetic)**
   Ocean currents contain an enormous amount of energy that can be captured and converted to a usable form. Some of the ocean currents on the OCS are the Gulf Stream, Florida Straits Current, and California Current. While technology is still at an early stage of development, it is likely that submerged water turbines similar to wind turbines would be employed to extract energy from ocean currents.
The Process

In November 2010, Secretary Salazar launched the “Smart from the Start” wind energy initiative to expedite the responsible development of wind energy projects off the Atlantic coast. In coordination with the relevant states, BOEM has identified several Wind Energy Areas (WEAs) offshore the Atlantic coast that appear most suitable for renewable energy development and will take steps to make the permitting process for projects more efficient. The “Smart from the Start” initiative is integrated fully with President Obama’s Executive Order on coastal and marine spatial planning efforts.

A number of states on the Atlantic coast have initiated planning for offshore wind projects to support their renewable energy portfolio standards and developers are pursuing leases. Florida is interested in generating ocean current energy. Pacific Northwest states are looking into developing wave energy. On both coasts and in Hawaii, BOEM is working with interested and affected federal, state, local and tribal governments through intergovernmental renewable energy task forces, established with 12 states to date. The bureau has also coordinated MOUs and other arrangements to assure proper consultation and coordination and is working to identify additional WEAs and moving toward issuing additional offshore wind leases.

As required by EPAct, BOEM will issue leases on a competitive basis unless it determines that no competitive interest exists. After a lease is acquired, the developer must submit and receive approval of appropriate plans (wind) or license applications (hydrokinetic). At the end of the lease term, the developer must decommission facilities in compliance with BOEM regulations.

We are also undertaking parallel “Smart from the Start” efforts such as developing standard lease and grant forms for conveying renewable energy rights on the OCS. And, we are in the process of developing auction format options for issuing commercial renewable energy leases on the OCS where there is competitive interest. Our goal is to hold the first renewable energy auction for commercial wind leases sales that offer OCS blocks off New Jersey and Maryland by the end of the year.

Multiple federal agencies have responsibilities for the regulation and development of offshore renewable energy. BOEM issues leases and grants for both OCS wind and hydrokinetic projects. BOEM also permits the construction and operation of wind facilities, while the Federal Energy Regulatory Commission will license the construction and operation of hydrokinetic facilities on BOEM-issued wave and current leases.

BOEM and the Department of Energy (DOE) signed a Memorandum of Understanding (MOU) to address numerous offshore renewable energy issues of mutual interest DOI and DOE issued the first interagency plan on offshore wind energy, demonstrating a strong federal commitment to expeditiously develop a sustainable, world-class offshore wind industry in a way that reduces conflict with other ocean uses and protects resources.

In addition to issuing leases, BOEM also has the authority to issue Right-of-Way (ROW) grants for offshore transmission lines linking OCS renewable energy installations to facilitate efficient interconnection to the onshore electrical grid. BOEM is processing one ROW request for a proposed transmission line on the OCS running from Virginia to New York, and another from Block Island over a portion of the OCS to mainland Rhode Island. The bureau expects other ROW requests off Hawaii and elsewhere.

As required by EPAct, BOEM has established payments to ensure fair return to the U.S. Treasury for the rights conveyed by OCS renewable energy leases, easements and ROWs. All lessees and grantees must pay rent, and lessees must pay an operating fee in lieu of rent when commercial electrical generation commences. The operating fee is based on the installed capacity of the wind turbine generators.

For more information, please visit: http://www.boem.gov/Renewable-Energy-Program/index.aspx